## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15 SSO-00 INRE-00 ICAE-00 NSCE-00 COME-00 DOTE-00 EB-08 FMC-01 CG-00 DLOS-09 OES-09 ACDA-12 TRSE-00 /089 W

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O P 271646Z JUL 78

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 0643

INFO USMISSION USNATO IMMEDIATE

AMEMBASSY OSLO IMMEDIATE

SECDEF WASHDC PRIORITY

JCS WASHDC PRIORITY

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY HELSINKI

AMEMBASSY MADRID

AMEMBASSY STOCKHOLM

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

USDEL MC BRUSSELS

USLO SACLANT

USNMR SHAPE

USCINCEUR VAIHINGEN GE

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E.O. 11652: GDS

TAGS: MILI, PINT, UR, NO, GW

SUBJECT: SOVIET SHIPS VIOLATIONS OF NORWEGIAN WATERS

REFS: (A) USNATO 07190 DTG 261802Z JUL 78

(B) OSLO 3586 DTG 261645Z JUL 78

(C) STATE 187973 DTG 252307Z JUL 78

- 1. WE HAVE DISCUSSED THE SUBSTANCE OF REF C WITH DR. FREDO DANNENBRING, HEAD OF THE OFFICE OF NATO AFFAIRS IN THE FOREIGN OFFICE.
- 2. DANNENBRING SAID THE FRG HAD RECEIVED A NUMBER OF REPORTS ON THE SOVIET VIOLATIONS FROM ITS EMBASSY IN OSLO. BASED ON THESE, IT WAS NOT POSSIBLE FOR THE FRG TO DRAW FIRM CONCLUSIONS REGARDING SOVIET MOTIVES. IT WAS NOT EVEN CLEAR WHETHER THE VIOLATIONS REPRESENTED A DELIBERATE PATTERN OF BEHAVIOR. DANNENBRING SAID THE FRG WOULD TAKE A CLOSER LOOK AT THE VIOLATIONS AND WOULD RESERVE JUDGEMENT UNTIL ALL THE FACTS WERE IN.
- 3. DANNENBRING SAID THE FRG HAD THE CLEAR IMPRESSION THAT THE NORWEGIAN GOVERNMENT WISHED TO HANDLE THE ENTIRE MATTER IN A LOW KEY WAY, AT LEAST FOR THE TIME BEING. FOR EXAMPLE, HE SAID HE UNDERSTOOD THAT THE NORWEGIAN FOREIGN MINISTER'S JULY 21 STATEMENT TO THE SOVIET AMBASSADOR ON THE SUBJECT HAD BEEN PRESENTED "IN A MILD MANNER".
- 4. DANNENBRING WAS OF THE VIEW THAT ANY POSSIBLE DISCUSSION OF THIS QUESTION IN NATO FORA SHOULD BE LEFT TO THE INITIATIVE OF THE NORWEGIAN GOVERNMENT.

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5. COMMENT: IT APPEARS FROM BOTH REF B AND OUR CONVERSATION WITH DANNENBRING THAT A NUMBER OF IMPORTANT QUESTIONS REGARDING THESE VIOLATIONS REMAIN UNANSWERED. THEREFORE, ALTHOUGH THE FACTS AVAILABLE TO US ARE LIMITED, WE TEND TO CONCUR WITH OSLO'S RECOMMENDATION IN REF B, AS WELL AS WITH DANNENBRING'S VIEW THAT ANY DISCUSSION OF THIS MATTER IN NATO SHOULD BE LEFT TO THE INITIATIVE OF THE NORWEGIANS. MEEHAN

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